

~~SECRET~~

FRP: ,2, , , ,6

STATE

25X1

88 7544174 950

PAGE 001
TOR: 201145Z JAN 88NC 7544174
NST GE: 00408

00 RUEA118
ZNY 95955 ZOC STATE ZZM
TOP2440
00 RUEHC
DE RUEHGV #0408/DJ 0191733
ZNY 95955
O 191732Z JAN 88
FM USDEL NST GENEVA
TO SECSTATE WASHDC IMMEDIATE
BT
~~SECRET~~ NST GENEVA 00408

EXDIS

NST/START

ALSO FOR OSD/ACDA/JCS/CIA/NSC

E.O. 12356: DECL: OADR
TAGS: PARM, NST, START
SUBJECT: START: GUIDANCE REQUEST 1 - TELEMETRY
ENCRYPTION, RV COUNTING

REF: STATE 008947

1. THIS IS NST/START-IX-GUIDANCE REQUEST-1. SECRET --
ENTIRE TEXT.

2. COMMENT: THIS IS THE FIRST REQUEST FOR GUIDANCE OF
ROUND IX. WE HOPE TO BE ABLE TO BENEFIT FROM THE
EXPERIENCE OF OUR INF COLLEAGUES; THEREFORE, WE WOULD
APPRECIATE ANY SUGGESTIONS AS TO THE BEST FORMAT AND
PROCESS FOR REQUESTING GUIDANCE. - THUS FAR, WE PLAN TO
NUMBER OUTGOING REQUESTS SEQUENTIALLY AS FOLLOWS:
NST/START-IX-GUIDANCE REQUEST-1. WE BELIEVE IT WOULD BE

~~SECRET~~

X 16

SECRET

STATE

48 7544174 SSU

PAGE 002
TOR: 201145Z JAN 88NC 7544174
NST GE 00408

HELPFUL TO NUMBER SEQUENTIALLY THE INCOMING GUIDANCE -- EITHER RESPONSIVE OR WASHINGTON INITIATED -- AS FOLLOWS: NST/START-[X-GUIDANCE-1. THESE NUMBERS SHOULD NOT BE REGARDED AS ATTEMPTING TO MATCH INCOMING AND OUTGOING TELEGRAMS BY SUBJECT MATTER; THEY ARE MERELY FOR EASE OF REFERENCE. IN THIS REGARD, WE SUGGEST THAT GUIDANCE TELEGRAMS USE THE NEW NUMBERING SYSTEM IN BOTH IN THE SUBJECT AND THE REFERENCE LINES, AS APPROPRIATE. WE ALSO PROPOSE TO CITE PAGE REFERENCES TO THE NOVEMBER 23 JDT, OR SUBSEQUENT JDTS. WE WOULD APPRECIATE YOUR VIEWS ON THIS APPROACH, OR ANY APPROACHES THAT MAY FACILITATE COMMUNICATIONS BETWEEN GENEVA AND WASHINGTON. END COMMENT.

TELEMETRY ENCRYPTION

3. WE PROPOSE TO AMEND THAT PORTION OF THE JDT DEALING WITH THE QUESTION OF TELEMETRY DENIAL. OUR OBJECTIVE IS TO INCORPORATE APPROPRIATE LANGUAGE FROM THE WASHINGTON SUMMIT JOINT STATEMENT AS WELL AS TO REFLECT EXISTING INSTRUCTIONS. WE PROPOSE THAT THE SUBJECT TEXT (FIRST AND SECOND PARAS, PAGE 43 OF NOVEMBER 23 JDT) BE CHANGED TO READ AS FOLLOWS:

"EACH PARTY SHALL MAKE ON-BOARD TECHNICAL MEASUREMENTS AND SHALL BROADCAST ALL SUCH MEASUREMENTS DURING EACH FLIGHT OF BALLISTIC MISSILES SUBJECT TO THE PROVISIONS OF THIS TREATY. EACH PARTY UNDERTAKES NOT TO ENGAGE IN ANY PRACTICE THAT WOULD DENY FULL ACCESS TO INFORMATION BROADCAST FROM SUCH MISSILES DURING FLIGHT, INCLUDING THE USE OF ENCRYPTION."

4. THE AMENDED PROVISION WOULD ESTABLISH THE REQUIREMENT TO MAKE AND BROADCAST RELEVANT TELEMETRIC INFORMATION WHILE SIMULTANEOUSLY POCKETING SOVIET ACCEPTANCE OF THE NOTION OF PERMITTING FULL ACCESS TO SUCH INFORMATION. IT IS ALSO OUR INTENT TO PRECLUDE CREATING A LOOPHOLE UNDER WHICH SOME MEASUREMENTS COULD BE MADE BUT NOT RELEASED, AND THEREBY CREATING A DENIAL SITUATION. THE TERM "TECHNICAL MEASUREMENTS" VICE "ENGINEERING MEASUREMENTS" WAS CHOSEN BECAUSE THE A D

SECRET

2 17

SECRET

STATE

88 7544174 SSO

PAGE 003
TOR: 201145Z JAN 88NC 7544174
NST GE 00408

"TECHNICAL" IN OUR VIEW IS MORE COMPREHENSIVE. WE WOULD APPRECIATE A RESPONSE IN TIME FOR TABLING DURING THE WEEK OF JANUARY 25.

RV COUNTING

5. THE NEGOTIATING GROUP SEEKS A CLARIFICATION OF ROUND IX INSTRUCTIONS (REFTEL) AND THE JOINT STATEMENT WITH RESPECT TO THE ASSIGNED RV NUMBERS FOR EXISTING TYPES OF BALLISTIC MISSILES. THE JOINT STATEMENT MAKES CLEAR THAT THE NUMBERS OF RVS ATTRIBUTED TO EXISTING ICBMS AND SLBMS ARE ALSO MAXIMUM LIMITS FOR RVS DEPLOYED ON THOSE BALLISTIC MISSILES. HOWEVER, THE JOINT STATEMENT DOES NOT MAKE CLEAR WHETHER THESE NUMBERS, WHICH WILL BE LISTED IN THE MOU, ARE ALSO TESTING LIMITS. WE UNDERSTAND THAT THE NECESSITY MAY NO LONGER EXIST TO PRESERVE AN OPTION TO TEST A BALLISTIC MISSILE WITH A NUMBER OF RVS GREATER THAN THE NUMBER DECLARED IN THE JOINT STATEMENT. IF THIS IS CORRECT, WE WILL DEVELOP APPROPRIATE LANGUAGE FOR INCLUSION IN THE JDT WHICH WOULD BAN TESTING AT RV LOADINGS HIGHER THAN THE ASSIGNED NUMBER. PLEASE ADVISE ASAP SINCE WE EXPECT THE

S E C R E T SECTION 02 OF 02 NST GENEVA 00408

EXDIS

NST/START

ALSO FOR OSD/ACDA/JCS/CIA/NSC

E.O. 12356: DECL: OADR
TAGS: PARM, NST, START
SUBJECT: START: GUIDANCE REQUEST 1 - TELEMETRY
SOVIET SIDE TO SEEK CLARIFICATION OF THIS POINT SOON.

HAMMER##

END OF MESSAGE
E E E E E E E E AR

SECRET